

July 5, 2021

**Resolution Number 2021-667**

Hon. David Piccini  
Minister of Environment, Conversation and Parks, Ontario  
minister.mecp@ontario.ca

**Subject: Response to Provincial Consultation on Regulatory  
Proposals (Phase 1) under the Conservation Authorities Act**

---

I am writing to advise that Regional Council approved the following resolution at its meeting held on June 24, 2021:

**Resolution Number 2021-667**

*That the staff comments on the Regulatory Proposals (Phase 1) under the Conservation Authorities Act, attached as Appendix I to the report of the Commissioner of Public Works, listed on the June 24, 2021 Regional Council agenda, titled "Response to Provincial Consultation on Regulatory Proposals (Phase 1) under the Conservation Authorities Act", be endorsed;*

*And further, that a copy of the subject report be forwarded to the Ministry of the Environment Conservation and Parks, the Cities of Brampton and Mississauga, the Town of Caledon, Toronto and Region Conservation Authority, Credit Valley Conservation, Conservation Halton, Nottawasaga Valley Conservation Authority and Lake Simcoe Region Conservation Authority.*

On behalf of Regional Council, I request that you give consideration to the above resolution.

Kindest personal regards,



Nando Iannicca  
Regional Chair and Chief Executive Officer

Copy: Kealy Dedman, Commissioner of Public Works  
Adrian Smith, Director of Planning and Growth Management

Also sent to:

Laura Hall, Town Clerk, Town of Caledon  
Diana Rusnov, City Clerk, City of Mississauga  
Peter Fay, City Clerk, City of Brampton  
Hassaan Basit, CAO, Conservation Halton  
John MacKenzie, CEO, Toronto and Region Conservation Authority  
Deborah Martin-Downs, CAO, Credit Valley Conservation  
Robert Baldwin, CAO, Lake Simcoe Region Conservation Authority  
Doug Hevenor, CAO, Nottawasaga Conservation Valley Authority

---

**REPORT TITLE:      Response to Provincial Consultation on Regulatory Proposals  
(Phase 1) under the Conservation Authorities Act**

**FROM:                      Kealy Dedman, Commissioner of Public Works**

---

## **RECOMMENDATION**

**That the staff comments on the Regulatory Proposals (Phase 1) under the *Conservation Authorities Act*, attached as Appendix I to the report of the Commissioner of Public Works, listed on the June 24, 2021 Regional Council agenda, titled “Response to Provincial Consultation on Regulatory Proposals (Phase 1) under the Conservation Authorities Act”, be endorsed;**

**And further, that a copy of the subject report be forwarded to the Ministry of the Environment Conservation and Parks, the Cities of Brampton and Mississauga, the Town of Caledon, Toronto and Region Conservation Authority, Credit Valley Conservation, Conservation Halton, Nottawasaga Valley Conservation Authority and Lake Simcoe Region Conservation Authority.**

## **REPORT HIGHLIGHTS**

- Through proposed regulations under the *Conservation Authorities Act* (CA Act), the Province has identified mandatory and non-mandatory programs and services for conservation authorities.
- The Province has also identified the requirement for agreements between conservation authorities and their participating municipalities for the use of municipal levies to fund non-mandatory programs and services that an authority determines are advisable in its jurisdiction.
- All required conservation authority/municipal agreements and the transition to the new funding model for conservation authorities would need to be in place and reflected in budgets for January 1, 2023.
- The regulatory proposals should be providing greater consideration and clarity on how climate change will be integrated into all mandatory programs beyond just the associated impacts relating to natural hazards.
- Source Water Protection which has from its inception been funded by the Province is now a mandatory activity and will potentially require funding from municipal sources if provincial funding commitments are reduced in the future.
- Issues regarding the need for sustainable funding of mandatory programs and services relating to the management of natural hazards are also identified.
- The Region encourages the Province to expedite consultation on Section 28 (permitting) regulatory proposals and the enactment of all Section 30 provisions including Stop Orders to deal with enforcement matters such as large scale filling and development activities in highly sensitive and risk regulated areas.

## **Response to Provincial Consultation on Regulatory Proposals (Phase 1) under the Conservation Authorities Act**

- Staff comments to the Province as part of the consultation process are attached for Council's consideration and endorsement (Appendix I).
- 

### **DISCUSSION**

#### **1. Background**

Bill 229 was a provincial budget bill that proposed amendments to 44 Acts, including the CA Act, through Schedule 6. The bill received Royal Assent on December 8, 2020, as reported by the Commissioner of Public Works to Regional Council at its March 25, 2021 meeting titled "Implications of Recent Changes to the *Conservation Authorities Act* Through Bill 229, Protect, Support and Recover from COVID 19 Act (Budget Measures), 2020", Resolution 2021-320.

The provisions of the CA Act, as amended by Bill 229, prescribe the mandatory programs and services to be provided by CAs and the manner by which they are funded and enable the provision of non-mandatory and other programs and services to be provided by CAs subject to agreements, prescribed standards and requirements to be set out in regulations. It was intended that legislative proposals would be phased-in over several years with enabling provisions that would come into force when supporting regulatory, policy and program details were available.

Following the enactment of Bill 229 last year, a Working Group was established by the Province in January 2021 and their first task included advising on the first phase of proposed regulations that will implement the CA Act and impact conservation authorities and their participating municipalities.

The Working Group's membership consisted of representatives from conservation authorities, Conservation Ontario, the Association of Municipalities of Ontario as well as the development and agricultural sectors.

#### **a) Current Consultation**

On May 13, 2021 the Ministry of Conservation and Parks (MECP) released the first phase of proposed regulations under the CA Act for consultation.

The proposed regulations are focussed on:

- mandatory programs and services CAs would be required to provide, including core watershed-based resource management strategies;
- the proposed agreements that may be required with participating municipalities to fund non-mandatory programs and services;
- the transition period to establish agreements;
- the consolidation of the current individual CA 'Conservation Area' regulations made under Section 29 of the CA Act into one Minister's regulation; and
- requirements for each CA to establish a community advisory board to include members of the public, and how they may be governed.

The MECP has included a consultation guideline on the proposed regulations which provides more details.

## **Response to Provincial Consultation on Regulatory Proposals (Phase 1) under the Conservation Authorities Act**

It has been stated that later this year, consultation on a second phase of proposed regulations will take place and will include:

- details on municipal levies related to mandatory and non-mandatory programs and services; and
- standards for the delivery of non-mandatory programs and services.

### **2. Summary of the Phase 1 Regulatory Proposals**

#### **a) Mandatory Conservation Authority Programs and Services Regulation**

The CA Act, as amended, prescribes the following categories of mandatory programs and services which CAs are required to provide where applicable in their specific jurisdictions. The categories are described along with a general summary of the proposed regulations that would address how the programs and services are delivered.

##### **i) Risk of natural hazards.**

Under this category, it is proposed that each CA would be required to implement a program or service to help manage the risk posed by the natural hazards within their jurisdiction, including flooding, erosion, dynamic beaches, hazardous sites as defined in the Provincial Policy Statement (PPS), 2020 and low water/drought as part of Ontario's Low Water response.

The proposed regulation covers the administration of Section 28 permits; land use planning input related to natural hazard policies; flood forecasting and warning; operation and maintenance of water and erosion control infrastructure owned by the CAs; ice management services; low water monitoring and communications; the collection, provision of technical information needed to support natural hazard management, including hazard mapping, plans and policies, and technical studies; and related communications and education.

##### **ii) Conservation and management of lands owned or controlled by a conservation authority, including any interests in land registered on title.**

Each conservation authority will be required to implement the mandatory programs and services related to the conservation and management of lands owned or controlled by the authority, including any interests in land registered on title, within their jurisdiction.

Under the regulation, these will include requirements to prepare strategies for all CA owned or controlled lands; policies regarding the securement/acquisition and disposition of land; management plans for each property or group of properties owned or controlled by a CA; and the management and maintenance of the lands based on the management plans.

##### **iii) Conservation authority duties, functions and responsibilities as a source protection authority under the *Clean Water Act, 2006*.**

Under the *Clean Water Act, 2006* CAs are required to exercise and perform the powers and duties of a drinking water source protection authority. The mandatory requirements as detailed in the proposed regulation include the provision of scientific, technical and

## **Response to Provincial Consultation on Regulatory Proposals (Phase 1) under the Conservation Authorities Act**

administrative support to source protection committees and their composition; the preparation of amendments to assessment reports and source protection plans; and responsibilities for undertaking consultation on proposed amendments. Additional responsibilities include implementing policies assigned to CAs, reporting on progress, and maintaining and providing access to source protection data, mapping and information.

### **iv) Lake Simcoe Region Conservation Authority duties, functions and responsibilities under the Lake Simcoe Protection Act, 2008.**

Under the *Lake Simcoe Protection Act*, 2008 the Lake Simcoe Region Conservation Authority is under an obligation to ensure that its Section 28 CA Act permit decisions conform to the applicable designated policies in the Lake Simcoe Protection Plan and have regard to other specified policies. The regulations would specify mandatory policy monitoring and strategic actions where the Lake Simcoe Region CA is identified as a lead body or collaborating body in the Lake Simcoe Protection Plan. These responsibilities would only apply to a small portion of the Lake Simcoe Watershed located in the Region of Peel.

### **v) Conservation authority duties, functions and responsibilities under other legislation prescribed by regulation.**

This category of mandatory programs and services refers to responsibilities that may be assigned to CAs through other legislation. At this time the proposals are only prescribing on-site sewage system (septic systems) approvals by the North Bay-Mattawa Conservation Authority as a mandatory responsibility under the CA Act which is already prescribed in a regulation under the *Building Code Act*.

### **vi) Other programs or services prescribed by the Regulation within a year after the end of the transition period.**

This additional authority allows for the prescribing of other programs and services not listed in previous mandatory categories. The transition period effectively ends December 31, 2022 as the transition to the new funding model for CAs and municipalities would be reflected in the budget for January 1, 2023. The one year time period would end December 31, 2023. The proposals currently identify the following to be prescribed under this category.

### **Core Watershed-based Resource Management Strategy**

The MECP is proposing that each conservation authority be required to develop a core watershed-based resource management strategy that documents the current state of the relevant resources within their jurisdictions in the context of the mandatory programs and services (principally water resources). Such strategies would characterize current state conditions and provide recommended management approaches and actions relating to the CAs mandatory programs and services. The proposed regulations contemplate the ability of the CAs to expand the scope of such strategies to cover a broader range of natural resource areas than what is covered in their core mandate (e.g. beyond managing risks related to natural hazards). However, these would require funding through a non-mandatory mechanism such as through a MOU for additional scope that is provided at the request of a municipality.

## **Response to Provincial Consultation on Regulatory Proposals (Phase 1) under the Conservation Authorities Act**

### **Provincial Water Quality and Quantity Monitoring**

The Ministry is proposing mandatory programs and services for CAs related to water quality and groundwater quantity monitoring to be prescribed in this category with the possibility of additional programs and services prescribed later within the timeframe enabled by the Act.

### **b) Non-Mandatory Programs and Services**

The MECP is proposing to develop a “Municipal Agreements and Transition Period Regulation” that would establish standards and requirements for entering into agreements for municipal funding of conservation authority initiated non-mandatory programs and services.

#### **i) Municipal Agreements**

Under the Act agreements between conservation authorities and their participating municipalities are required for the use of municipal levies to fund non-mandatory programs and services an authority determines are advisable in its jurisdiction.

Suggested requirements in the Agreements and Transition Period Regulation would set out that agreements include a provision that the participating municipality agrees to pay its apportioned levy for the non-mandatory program or service. The Regulation could also require agreements to set out termination dates, provisions for specifying time periods for the purposes of reviewing/renewing agreements, provisions for early termination, and provisions for transparency (e.g. making agreements publicly available).

#### **ii) Transition Plans**

The proposed regulations would govern the matters to be addressed in each authority's transition plan and would require each CA to develop and implement a transition plan that includes a workplan and timeline outlining the steps the conservation authority plans to take to develop and enter into agreements with its participating municipalities.

By December 31, 2021 CAs would complete a transition plan that would require the preparation of an inventory of all of the authority's programs and services, indicating for each program and service which of the three categories it fits into (i.e. mandatory programs and services where municipal levy could be used without any agreement; non-mandatory programs and services at the request of a municipality with municipal funding through a MOU; and non-mandatory programs and services an authority determines are advisable), and how they are funded (e.g., provincial, federal, municipal funding, municipal levy, and self generated revenue).

Through the course of the municipal and conservation authority fiscal year 2022 CAs would have to provide to MECP quarterly reports (using a template developed by the Province) on the status of progress made in attaining agreements with municipalities and this would be made public.

By December 31, 2022 all required conservation authority/municipal agreements would need to be in place, and the transition to the new funding model for

## **Response to Provincial Consultation on Regulatory Proposals (Phase 1) under the Conservation Authorities Act**

conservation authorities and municipalities would be reflected in authority budgets for 2023.

### **d) Consolidation of the current CA ‘Conservation Area’ Regulations**

The consolidation is proposed of each of the current individual conservation authority ‘Conservation Areas’ regulations made under Section 29 of the *Conservation Authorities Act* into one Minister’s regulation. This would set out, for example, prohibited activities and activities requiring permits on conservation authority owned lands.

The Ministry is intending for the regulation to be broadly consistent with the policy principles and provincial content that has been used in the past. The current regulations will continue until such a time that the new Minister’s regulation replaces them.

Current section 29 regulations manage activities on all authority owned land including the use by the public of the lands and services available; the prohibition of certain activities; setting fees for access and use of lands including recreational facilities; administering permits for certain land uses; and protecting against property damage and for public safety.

### **e) Establishing Community Advisory Boards**

The province is proposing to proclaim an un-proclaimed provision of the CA Act related to advisory boards to require CAs to establish community advisory boards, that can include members of the public, to provide advice to the authority.

The government is also proposing to make a Minister’s regulation to provide greater clarity that conservation authority by-laws are applicable to the community advisory boards. The by-laws could apply to any matter not addressed by the regulation, such as community advisory board meetings. The Minister’s regulation would also clarify that the by-laws can speak to any other advisory boards an authority decides to establish.

The government is considering an approach to structure the conservation authority community advisory boards with minimal prescribed requirements. The government would defer other specific details related to the composition, activities, functions, duties, and procedures of the community advisory board to a Terms of Reference document, which would be developed and approved by each authority and reiterated in the authority’s by-laws (as enabled by a proposed new regulation to provide greater clarity that conservation authority by-laws may speak to the community advisory boards as prescribed).

The creation of community advisory boards would not preclude CAs from having other advisory boards as they may deem necessary.

## **3. Regional Comments on the Phase 1 Regulatory Proposals**

Staff have completed a review of the Phase 1 Regulatory proposal and have compiled comments which brings to the Province’s attention the Region’s support or concerns regarding the proposed policies. These include:

## **Response to Provincial Consultation on Regulatory Proposals (Phase 1) under the Conservation Authorities Act**

### **Mandatory Program and Services**

- Support for the mandatory programs and services related to the risk of natural hazards.
- The need to include monitoring the health of natural systems as a mandatory program and service.
- Seeking clarity on how addressing climate change will be integrated into all mandatory programs of CAs.
- Regional staff is supportive of the mandatory programs and services related to the conservation and management of land owned or controlled by CAs.
- Concerns about the exclusion of recreational uses of land owned or controlled by CAs from the list of mandatory programs and services.
- Regional staff is supportive of the mandatory programs and services related to source protection, which is one of the components of the Water Resources Policies in the Region of Peel Official Plan.
- Seeking clarity on future funding of the source protection program which will now require municipal funding now that it has been identified as a mandatory program and service.
- Need for clarification as to whether subwatershed planning and updating watershed plans will be a component of the Core Watershed-based Resource Management Strategy.
- Supportive of the mandatory programs and services related to water quality and quantity monitoring.

### **Non-Mandatory Conservation Authority Programs and Services**

- List of non-mandatory programs and services highlights the underfunding of programs, such as invasive species management, that will have a greater impact as the effects of climate change continue to become further established.
- The specific exclusion of education programs from mandatory programs delivered on CA owned and managed lands is concerning.
- Some CAs may find establishing of advisory boards somewhat duplicative and the administrative support that is required somewhat burdensome given their staffing complement.
- Additional costs in resources required to draw up and agree on MOUs e.g. administrative and legal expenses.
- Inconsistency of financial health across municipalities could jeopardize the long-term municipal funding of non-mandatory programs and services which are connected across municipal boundaries.
- The Region is very concerned that the Province has provided no reassurances that existing levels of funding will be provided to support CAs in addition to the levy from participating municipalities. This could jeopardize programs such as source water protection.
- Section 28 (permitting) regulatory proposal is still pending and the Region encourages the Province to expedite the enactment of all Section 30 provisions including Stop Orders to deal with enforcement matters such as large scale filling and development activities in highly sensitive and risk regulated areas.

More details about each area listed above as well as Regional staff comments to the Province are to be found in Appendix I of this report.



## **Response to Provincial Consultation on Regulatory Proposals (Phase 1) under the Conservation Authorities Act**

### **4. NEXT STEPS**

Subject to Council's approval and endorsement staff will submit the comments in Appendix I to the Province before the close of the consultation deadline of June 27, 2021. Further, Staff will continue to coordinate internally and externally with the CAs and with local municipalities to determine any needed consistency or opportunities to consolidate future memorandums of understanding and service level agreements when the new regulations come into effect.

In addition, staff will continue to monitor the status of regulations and will report back to Council when these become available and the implications for the Region of Peel can be fully assessed.

### **APPENDICES**

Appendix I – Draft Letter - Region of Peel's Response to Provincial Consultation on the Phase 1 Regulatory Proposals under the Conservation Authorities Act

---

*For further information regarding this report, please contact Adrian Smith, Chief Planner and Director of Regional Planning and Growth Management, Ext. 4047, [Adrian.smith@peelregion.ca](mailto:Adrian.smith@peelregion.ca).*

*Authored By: Learie Miller, Advisor, Environment Planning*

#### ***Reviewed and/or approved in workflow by:***

Department Commissioner, Division Director and Legal Services.

Ministry of the Environment Conservation and Parks  
900 Bay St, Toronto ON  
M7A 2E3

June 24, 2021

## Public Works

10 Peel Centre Dr.  
Suite A  
Brampton, ON  
L6T 4B9  
tel: 905-791-7800

peelregion.ca

**Re: Region of Peel's Response to Provincial Consultation on the Phase 1  
Regulatory Proposals under the Conservation Authorities Act (ERO 019-  
2986) (ERO 019-2986)**

Thank you for the opportunity to review and comment on the above noted Environmental Registry of Ontario posting. The following comments are provided by Region of Peel staff as input to the Ministry to consider regarding Consultation on the Phase 1 Regulatory Proposals under the *Conservation Authorities Act*.

The regulatory proposals are informative and provide a clear and reasonable structure that will support implementation of the new provisions in the Act. Although comprehensive, comments are provided below regarding the need for broader scope of mandatory programs to address climate change beyond impacts relating to natural hazards; sustained provincial funding of mandatory programs and services; and prioritization of the provisions granting CAs stronger enforcement authority and tools.

The Region encourages the Province to expedite consultation on Section 28 (permitting) regulatory proposals and the enactment of all Section 30 provisions including Stop Orders to deal with enforcement matters such as large scale filling and development activities in highly sensitive and risk regulated areas.

### **Mandatory Program and Services Related to the Risk of Natural Hazards**

The Ministry of Natural Resources and Forestry (MNRF) proposes that Conservation Authorities (CAs) would be required to implement a program or service to help manage the risk posed by natural hazards within their jurisdiction, including flooding, erosion, dynamic beaches, hazardous sites as defined in the Provincial Policy Statement (PPS), 2020 and low water/drought as part of Ontario's Low Water response. Under the proposed regulation, programs will need to:

- identify natural hazards;
- assess risks associated with natural hazards including impacts of climate change;
- manage risks associated with natural hazards; and
- promote public awareness of natural hazards.

### **Region of Peel's Comment**

Regional staff is supportive of the mandatory programs and services related to the risk of natural hazards. It is appropriately recognized that the management of

## Public Works

10 Peel Centre Dr.  
Suite A  
Brampton, ON  
L6T 4B9  
tel: 905-791-7800

peelregion.ca

natural hazards will continue to be an important mandatory role carried out by the conservation authorities. The risk and impact posed from these natural hazards are influenced by the health of local natural heritage systems. It is important that planning for and monitoring the health of natural heritage systems along with water resources be listed as a mandatory program and service. This could possibly be better captured through the mandatory resource management strategy.

The guidance should also provide greater clarity and detail on how climate change will be integrated into all mandatory programs of the CAs and go beyond just addressing the associated impacts to natural hazards, though this remains critical. Climate change will affect all aspects of watershed health and the ability for ecosystems to respond and provide natural solutions that municipalities will need to rely on as an integrated response to climate change and adaptation and, to an extent, mitigate emissions (e.g. carbon sequestration).

### **Mandatory Programs and Services Related to the Management of Conservation Authority Lands**

Each conservation authority will be required to implement the mandatory programs and services as set out in the Consultation Guide related to the conservation and management of lands owned or controlled by the authority, including any interests in land registered on title, within their jurisdiction.

#### **Region of Peel's Comment**

Regional staff is supportive of the mandatory programs and services related to the conservation and management of land owned or controlled by CAs. However, it is important to point out that excluded from the list of mandatory programs and services are any recreational uses of these lands such as walking trails, that are often provided free of charge to the public. Since this would now fall in the category of a non-mandatory activity and would have to be supported by a municipality or municipalities through a MOU or through user fees charged by the CAs, it is important for the Province to recognize this critical aspect of properly managing land owned and controlled by the CAs.

### **Mandatory Programs and Services Related to Source Protection Authority responsibilities under the Clean Water Act, 2006**

Under the *Clean Water Act, 2006* CAs are required to exercise and perform the powers and duties of a drinking water source protection authority. Each conservation authority therefore would be required to implement programs and services related to those responsibilities as source protection authorities under the *Clean Water Act, 2006*.

## Public Works

10 Peel Centre Dr.  
Suite A  
Brampton, ON  
L6T 4B9  
tel: 905-791-7800

peelregion.ca

### **Region of Peel's Comment**

Regional staff is supportive of the mandatory programs and services related to source protection, which is one of the components of the Water Resources Policies in the Region of Peel Official Plan which is currently being amended. In addition to the programs and services noted in the consultation document, the Conservation Authority provides additional support such as organizing training sessions for staff and reviewing and commenting on the Regional Official Plan proposed draft policies. A level of flexibility is needed to ensure that these additional tasks that support municipalities can be completed without them being considered as a non-mandatory activity.

Of special note is the fact that since its inception the Province has funded the Source Water Protection Program in its entirety (100%). The fact that it is now deemed a mandatory activity will require funding from municipal sources. The Province should provide sustainable funding to the CAs and/or municipalities to continue to support this important program.

### **Mandatory Programs and Services Prescribed in Regulation (Within the Year after the Transition Period for Municipal Funding Agreements for Non-Mandatory Programs and Services)**

#### **a) Core Watershed-based Resource Management Strategy**

The ministry is proposing that each CA be required to develop a core watershed-based resource management strategy that documents the current state of the relevant resources (principally water resources) within their jurisdictions as a prescribed mandatory program and service.

### **Region of Peel's Comment**

Regional staff is supportive of this management strategy as it is consistent with collaborative efforts being done currently between the CAs and the Region of Peel with respect to protecting people and property from flooding and other natural hazards and conserving natural resources.

A comprehensive and integrated systems approach to the preparation of watershed resource management strategies is valuable in helping ensure that inter-related systems within a watershed are not overlooked. If the intention is to provide a broad strategic watershed planning perspective, the requirements should not overlook other critical management program areas such as natural heritage system planning, restoration and management.

While some CAs may have already incorporated climate change into the various studies and assessments listed in the guidance document, it would be concerning if this had not yet happened and a CA was not resourced to update their programs and service planning with a climate change lens given that this is critical information

## Public Works

10 Peel Centre Dr.  
Suite A  
Brampton, ON  
L6T 4B9  
tel: 905-791-7800

peelregion.ca

needed for sound decision making regarding resource management, development and informing growth. CAs in Peel are in a better position than many other CAs but gaps in climate change for watershed planning, are yet to be addressed by the Toronto and Region Conservation Authority (TRCA) and Credit Valley Conservation (CVC). The proposed scope of the regulatory proposal should address this requirement.

It is unclear whether this program includes subwatershed planning and updating of watershed plans but these would be a critical addition to this program given the efforts now being made by the Region to establish settlement area boundaries as it strives to accommodate Provincial approved growth targets.

Finally, the Ministry should consider prescribing this requirement at the same time as the mandatory program and services regulation and not within a year after the end of the transition period, possibly delaying the preparation of strategies to 2024. It would make sense that strategies should be prepared early in the implementation process.

### **b) Provincial Water Quality and Quantity Monitoring**

The ministry is proposing mandatory programs and services for conservation authorities related to water quality and groundwater quantity monitoring to be prescribed in this category with the possibility of additional programs and services prescribed later within the timeframe enabled by the *Conservation Authorities Act*.

### **Region of Peel's Comment**

Regional staff is supportive of the mandatory programs and services related to water quality and quantity monitoring, as data obtained from the CAs derived from this activity is relevant to understanding watershed conditions and undertaking watershed planning, monitoring and reporting.

### **Conservation Authority costs not related to delivery of programs and services**

The Province has recognized in the regulatory proposals that there are on-going organizational costs including administrative, operating and capital costs which are not directly related to the delivery of any specific program or service, but are the overhead and support costs of the CA.

### **Region of Peel's Comment**

Regional staff supports the inclusion of these costs in the regulation. The province proposes to consult on this as part of the phase 2 levy regulations

### **Non-Mandatory Conservation Authority Programs and Services**

Un-proclaimed amendments to the *Conservation Authorities Act* in 2019 would, once proclaimed, require conservation authorities to have mutually agreed upon Memorandums of Understanding (MOUs) or other such agreements (service contracts) with their participating municipalities for the funding of non-mandatory

## Public Works

10 Peel Centre Dr.  
Suite A  
Brampton, ON  
L6T 4B9  
tel: 905-791-7800

[peelregion.ca](http://peelregion.ca)

# Response to Provincial Consultation on Regulatory Proposals (Phase 1) under the Conservation Authorities Act Appendix I

programs and services to be delivered on behalf of, and at the request, of a municipality, through a funding mechanism chosen by the municipality.

## Region of Peel's Comment

An important consideration in the listing of non-mandatory programs and services is the potential that programs may be underfunded, such as invasive species management, that will have a greater impact as the effects of climate change continue to become further established. The Region of Peel has provided substantive funding to support CA management of the impact of Emerald Ash Borer in Peel and is currently experiencing a *Lymantria dispar dispar* (European gypsy moth) infestation that is a concern to local municipalities.

Other non-mandatory programs such as watershed planning and science that integrates natural systems and climate change considerations beyond those related to natural hazards are critical programs provided by CAs. These programs require coordination and shared funding across municipal boundaries to be successful.

Inconsistent funding across municipalities that form part of CAs watershed may affect their delivery in the future. It is recommended that the addition of watershed planning and science be considered as a mandatory program and service as this activity closely relates to managing the risk of natural hazards so that the work can be consistently funded across municipalities.

There is likely to be additional expense in resources required to draw up and agree on MOUs e.g. administrative and legal expenses. The process steps and transition planning requirements in the regulation should provide flexibility and avoid unnecessary requirements and administrative reporting to the Ministry that add little value.

The Region is concerned that the Province has provided no reassurances that existing levels of funding will be provided to support CAs in addition to the levy from participating municipalities.

## Community Advisory Boards

Un-proclaimed provisions in the CA Act enable a Lieutenant Governor in Council (LGIC) regulation to set out matters that would govern the establishment of advisory boards, including the ability to require conservation authorities to establish one or more advisory boards and prescribe related requirements with respect to composition, functions, powers, duties, activities, and procedures.

## Region of Peel's Comment

Regional staff would note that some CAs may find establishing of advisory boards somewhat duplicative and the administrative support that is required somewhat burdensome given their staffing complement. The Ministry should consider

## Public Works

10 Peel Centre Dr.  
Suite A  
Brampton, ON  
L6T 4B9  
tel: 905-791-7800

[peelregion.ca](http://peelregion.ca)

## Response to Provincial Consultation on Regulatory Proposals (Phase 1) under the Conservation Authorities Act Appendix I

providing flexibility in the regulations to provide CAs with the option of establishing an advisory board rather than making this mandatory.

### Additional Comments

#### Enforcement and Compliance Provisions

Local municipalities have highlighted problems they were encountering with illegal fill placement and the disparity in regulatory powers which the Conservation Authorities have when compared to those that municipalities have with respect to regulating and managing fill.

The Section 28 (permitting) regulatory proposal is still pending and the Region encourages the Province to expedite the enactment of all Section 30 provisions, including Stop Orders to deal with enforcement matters such as large scale filling and development activity in highly sensitive and risk regulated areas such as wetlands, flood plain, and erosion hazard.

### Conclusion

We trust that these comments are of assistance to the Province. Regional staff would be pleased to provide any clarifications or further comments.

Sincerely,

Adrian Smith MCIP, RPP  
Chief Planner and Director, Regional Planning and Growth Management  
10 Peel Centre Drive, Suite A, 6th Floor  
Brampton, Ontario  
L6T 4B9  
[adrian.smith@peelregion.ca](mailto:adrian.smith@peelregion.ca)